

Message Text

SECRET

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ACTION ARA-14

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-05 H-01 INR-10
L-03 NSAE-00 NSC-05 PA-01 SP-02 SS-15 USIA-06
AID-05 CU-04 A-01 MMO-01 EB-08 COME-00 TRSE-00
OMB-01 ACDA-12 AGRE-00 HA-05 CA-01 PC-01 /102 W
-----122778 240041Z /63

R 221819Z FEB 78
FM AMEMBASSY BRIDGETOWN
TO SECSTATE WASHDC 4771

S E C R E T SECTION 1 OF 2 BRIDGETOWN 0520

E.O.811652: GDS

TAGS: BB

SUBJ: AMBASSADOR'S GOALS AND OBJECTIVES -- IMPLEMENTATION PLAN

REF: A) STATE 039664 B) 77 BRIDGETOWN 2096

1. THERE FOLLOWS SUMMARY OF STEPS TAKEN, NOW UNDER WAY OR
THAT WE INTEND TO TAKE TO ATTAIN PRINCIPAL GOALS SET FORTH
REF A.

I. DEVELOPMENT OF REGIONALISM. IN THE FACE OF PERVASIVE AND
VERY STRONG TRENDS AGAINST REGIONALISM WE HAVE:

--WORKED TO ESTABLISH THE IMAGE OF A REGIONAL EMBASSY
WORKING ON PROBLEMS WITHIN THE REGIONAL CONTEXT

--IN WORD AND DEED STRESSED A REGIONAL APPROACH TO THE PROBLEMS
OF THE EASTERN CARIBBEAN

--CHANNELED MOST U.S. ASSISTANCE THROUGH REGIONAL INSTITUTIONS.
NONETHELESS WE WISH TO PRESERVE BILATERAL OPTIONS

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--ESTABLISHED CLOSE CONTACTS WITH REGIONAL LEADERS AND
REGIONAL INSTITUTIONS, ESPECIALLY THE CARIBBEAN DEVELOPMENT
BANK.

--SUPPORTED THOSE PROGRAMS AND PROJECTS MOST ACCEPTABLE
ON A REGIONAL BASIS SUCH AS HOUSING AND SMALL BUSINESS

LOANS, AGRICULTURAL CREDITS, FOOD PLAN ASSISTANCE, AID
FOR THE UNIVERSITY OF THE WEST INDIES, ETC.

--COORDINATED WITH OTHER DONORS IN FURTHERANCE OF
REGIONAL GOALS.

WE PLAN TO:

-- SUPPORT THE REGIOC'S STEPS TOWARDS ECONOMIC COOPERATION
BY FOCUSING U.S. ECONOMIC RESPONSES ON REGIONAL BASIS.

--RECOMMEND THAT MOST U.S. ASSISTANCE BE UNDERTAKEN
THROUGH THE CARIBBEAN CONSULTATIVE GROUP AS A MEANS OF
STRENGTHENING REGIONAL CONCEPTS

-- DETERMINE WHICH INCENTIVES WOULD MOST EFFECTIVELY
INCLINE POLITICAL LEADERS TOWARDS REGIONALISM

--ASSIST IN PROJECTS HAVING HIGH EMPLOYMENT-GENERATING
POTENTIAL

--PUSH FOR ADOPTION OF COMMON SERVICES

--FURTHER ENCOURAGE U.S. PRIVATE INVESTMENT TO ENTER
INTO FIELDS HAVING REGIONAL IMPACT

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--SUPPORT FEASIBLE STEPS TO IMPROVE COMMUNICATIONS
AND TRANSPORTATION BETWEEN ISLANDS

--ENCOURAGE ISLAND GOVERNMENTS TO CONSULT ON REGIONAL
SECURITY MATTERS

II. IMPROVEMENT OF BILATERAL RELATIONS. IN A GENERALLY
FAVORABLE CLIMATE WE HAVE:

--ESTABLISHED OPEN AND FRANK PERSONAL RELATIONS WITH
AREA LEADERS PERMITTING EASY EXCHANGE OF VIEWS

--ESTABLISHED REGULAR SCHEDULES FOR EMBASSY OFFICERS FOR
VISITS TO ALL GOVERNMENTS TO GATHER AND EXCHANGE
INFORMATION, PROVIDE ON THE SPOT ADJUDICATION OF
CONSULAR APPEALS, ETC.

-- EXPLAINED THROUGHOUT THE ISLAND CHAIN CONGRESSIONAL
MANDATES AND EXECUTIVE DECISIONS RELATING TO U.S.
ECONOMIC ASSISTANCE INCLUDING THE PROBABILITY THAT MOST
ASSISTANCE WILL BE FUNNELED THROUGH THE CDB AND THAT
ASSISTANCE FROM THE CARIBBEAN GROUP WILL BE SLOW IN

COMING.

--ENCOURAGED ISLAND GOVERNMENTS TO TAKE MORE ADVANTAGE
OF THE PEACE CORPS AND SPECIAL DEVELOPMENT ASSISTANCE
PROGRAMS.

--ACTIVELY CONSULTED WITH BARBADOS AND GRENADA ON
BILATERAL AND MULTILATERAL ISSUES AND OBTAINED SUPPORT
FOR U.S. POSITIONS AND VIEWPOINTS.

--UTILIZED THE VISITS OF HABIB, YOUNG, VALDEZ AND TODMAN TO
INCREASE UNDERSTANDING OF CONSTRAINTS ON U.S. ASSISTANCE
WHILE ALSO EMPHASIZING THE NEW U.S. INTEREST IN THE AREA.

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--ATTEMPTED TO GIVE TIMELY RESPONSES TO THE HOST
GOVERNMENTS ON SPECIAL REQUESTS FOR INFORMATION AND
DISTRIBUTED MATERIALS ON THE U.S. AND ITS POLICIES WITHIN
THE LIMITS IMPOSED BY NOT HAVING A FULL-TIME USIS PROGRAM.

--INCLUDED A CORSS-SECTION OF LEADERS ON EXCHANGE AND
VISITATION PROGRAMS.

--ESTABLISHED CLOSE CONTACTS WITH LEADERS OF KEY SECTORS
AND INDUSTRIES INCLUDING REPRESENTATIVES OF AMERICAN
BUSINESS

WE PLAN TO:

--INAUGURATE A FULL-TIME USIS PROGRAM FOR INFORMATION
DISSEMINATION THROUGHOUT THE ISLANDS UNDER THE JURISDICTION
OF THE EMBASSY

-- CONSULT MORE REGULARLY ON SIGNIFICANT ISSUES WITH
GRENADA AND OTHER ISLANDS IN ADDITION TO BARBADOS
--SELECTIVELY FOCUS REPRESENTATIONAL ACTIVITIES AND
EXCHANGE PROGRAMS TO MEET OVERALL OBJECTIVES

-- BEGIN AND EDUCATIONAL PROJECT ON THE LEGAL BASIS FOR
CONSULAR DECISION MAKING; ABOUT THE ILLEGAL ALIEN
PROBLEM IN THE U.S.; THE RELATIONSHIP BETWEEN
IMMIGRATION AND ECOMIMIC PROBLEMS FOR THE WEST INDIES
AS WELL AS THE U.S.

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FM AMEMBASSY BRIDGETOWN
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S E C R E T SECTION 2 OF 2 BRIDGETOWN 0520

III. COOPERATION ON INTERNATIONAL ISSUES: WITH
BOTH BARBADIAN AFD GRENADIAN GOVERNMENTS WELL DISPOSED
WE HAVE:

--HELD REGULAR DISCUSSIONS ON WIDE RANGE OF
INTERNATIONAL ISSUES AND REPORTED ON ISSUES IN WHICH
THEY EXPRESS SPECIAL INTEREST

WE PLAN TO:

--ATTEMPT TO BRING GAIRY AND GRENADA MORE INTO THE
MAINSTREAM OF CARIBBEAN, AND WORLD REALITIES BOTH IN
HOPES OF GAINING MORE CONSISTENT COOPERATION AND
SUPPORT AND IN THE INTEREST OF MODIFYING GAIRY'S
INTERNAL POLICIES.

--ENCOURAGE BARBADOS AND GRENADA TO PALY CONSTRUCTIVE
ROLES IN DEFINING AND NEGOTIATING ECONOMIC ISSUES IN
THE ONGOING NORTH/SOUTH DIALOGUE

IV. ENCOURAGEMENT OF HUMAN RIGHTS. IN A GENERALLY
FAVORABLE ATMOSPHERE WE HAVE:

--EMPHASIZED BOTH PUBLICLY AND PRIVATELY THE IMPORTANCE
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OF HUMAN RIGHTS AND DEMOCRATIC TRADITIONS IN RELATIONS
WITH THE U.S.

--TAKEN PUBLIC OCCASIONS TO PRAISE BARBADOS FOR ITS
OUTSTANDING RECORD ON HUMAN RIGHTS. CONVERSELY

GRENADA IS ON NOTICE THAT WE FOLLOW HUMAN RIGHTS DEVELOPMENTS THERE CLOSELY.

--MAINTAINED CONTACT WITH VIRTUALLY ALL RESPONSIBLE GROUPS AND INDIVIDUALS OF POLITICAL SIGNIFICANCE IN THE REGION AND CARRIED OUT CULTURAL AND EXCHANGE PROGRAMS WITH THESE GROUPS.

--DEALT OPENLY AND ROUTINELY WITH THE DEMOCRATIC OPPOSITION TO THE GRENADIAN GOVERNMENT. AT THE SAME TIME WE HAVE GIVEN CONFIDENCE TO GAIRY THAT OUR APPRAISAL OF HIS RECORD ON HUMAN RIGHTS IS EVEN-HANDED TAKING INTO ACCOUNT THE DIFFICULT INTERNAL SITUATION.

--DISCUSSED WITH GAIRY PROBLEMS WHICH WOULD ARISE FROM CLOSE TIES WITH CHILE

--ENCOURAGED BARBADOS TO ADHERE TO INTER-AMERICAN CONVENTION ON HUMAN RIGHTS. GRENADA IS ALREADY SIGNATORY.

--RECEIVED PLEDGE FROM BARBADOS OF SUPPORT FOR HUMAN RIGHTS COMMISSIONER AND PROMISE GOB WOULD PROCEED TOWARD RATIFICATION OF THE INTER-AMERICAN CONVENTION ON HUMAN RIGHTS

--DRAWN IMPORTANT U.S. HUMAN RIGHTS STATEMENTS TO PERSONAL ATTENTION OF ISLAND LEADERS.

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WE PLAN TO:

--STEP UP OUR DISSEMINATION OF MEDIA MATERIALS ON HUMAN RIGHTS

--DEVISE SOME SORT OF POSITIVE SUPPORT FOR BARBADOS AS A MEASURE OF APPROVAL OF ITS RECORDS ON HUMAN RIGHTS, AND BALANCED APPROACH TO INTERNATIONAL ISSUES

V. NEGOTIATION OF AGREEMENT ON MILITARY FACILITIES.

WE HAVE:

--SUCCESSFULLY CONCLUDED AN AGREEMENT EXTENDING THE NAVAL AND AIR FORCE FACILITIES IN ANTIGUA

--REACHED AGREEMENT WITH BARBADOS TO EXTEND FOR ONE YEAR THE AGREEMENT GOVERNING THE NAVAL FACILITY TO PERMIT FURTHER NEGOTIATIONS

WE PLAN TO:

--CONTINUE DISSEMINATING INFORMATION ON THE CONTRIBUTION
OF THE U.S. NAVAL FACILITY TO THE ECONOMY, SECURITY
AND WELFARE OF BARBADOS

--ATTEMPT TO RESOLVE OUTSTANDING POINTS AT ISSUE
RELATING TO EXTENSION OF THE AGREEMENT WELL BEFORE THE
DECEMBER DEADLINE.
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